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Implementation of Good Governance in Development Planning in BAPPEDA Barru District

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ABSTRACT

ARTICLE INFO	The results of this study indicate that the implementation of good governance refers to the three principles of good governance, namely the principle of accountability, the principle of transparency with future development planning including long-term regional plans, regional medium-term plans, and local government work plans involving all stakeholders. However, several inhibiting factors are still faced, including (1) sectoral ego (2) lack of quality human resources (3) invalid data (4) changing regulations.
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INTRODUCTION

The government has a major role as a driver in development. The prosperous life of the community can be a benchmark for the success of governance carried out by the government whether it has been implemented properly or not. According to Ridwan (2017:15), the main problem of development planning in Indonesia lies in its implementation, especially the feasibility of the plan and the implementing apparatus. Meanwhile, the problem of the feasibility of the plan lies in the limitations of statistical data and limitations in the capabilities of the planning staff. The problem with the implementing apparatus lies in the lack of support from the political elite and the still strong culture of Corruption, Collusion, and Nepotism (KKN).

Etymologically, the definition of implementation is: "The concept of implementation comes from English, namely to implement. In Webster's big dictionary, to implement (implementing) means to provide means for carrying out (providing means to carry out something); and to give practical effect to (to cause an impact / effect on something)". Implementation comes from English, namely to implement, which means to implement. Implementation is the provision of means to carry out something that has an impact or effect on

something. Something is done to cause an impact or consequence that can be in the form of laws, government regulations, judicial decisions, and policies made by government institutions in state life. (Uddin B. Sore, Sobirin, 2017:121).

Good governance needs to be implemented in the implementation of government in Indonesia, both at the central and regional levels. In making development plans, the government must pay attention to what the private sector or the general public wants or will do. However, the role of the government is quite important because it has the authority as a regulator (regulator or controller). (Robinson Tarigan, 2010:32).

To carry out a series of processes related to regional development, a Regional Planning Research and Development Agency was formed. BAPPEDA as an actor in the implementation of regional development planning must have high competence and credibility in raising regional strategic issues and making the development planning process more dynamic and in accordance with laws and regulations. This indicates that development planning is the main process that will determine the success of development, so that this stage must be carried out optimally (B Setianingsih, 2015).

In carrying out development, accurate planning is needed because development can move well if it begins with careful planning. Currently, the Barru Regency Government is carrying out infrastructure development, namely the arrangement of the embankment at Sumpang Binangae Beach. Based on an initial survey in the area, the construction of the embankment at Sumpang Binangae Beach has been underway for several months, this means that the Barru Regency Government, especially the Regional Planning Research and Development Agency, has carried out its function as a supporting element of the Government in the field of regional development planning, from this infrastructure development it can provide a positive effect on the development of society towards a better direction, and improve community welfare, especially the community around the coast because they can feel the benefits of the Sumpang Binangae beach embankment as a means of disaster mitigation and also as a public space for various activities. However, this development cannot be felt instantly because it takes a long time, there is a delay in the process of working on the Sumpang Binangae beach embankment so that some people feel disappointed with the hopes given by the Barru Regency Government.

The results of the report by journalist Akbar HS (2018) Herman Jaya as the Head of the Public Works (PU) Service said that the initial plan of the Barru Regency Government did schedule the work to be carried out at the beginning of the year or March 2018. However, specifically for this project, permits must

be completed first. This means that the planning process took quite a long time, approximately two years, until finally the development of the Sumpang Binangae Barru coastal embankment began in 2020.

RESEARCH METHODE

The type of research used is Qualitative research which intends to provide an overview of the implementation of good governance through the development planning system at the Regional Planning, Research and Development Agency of Barru Regency.

Qualitative research methods are research methods based on the philosophy of post-positivism, used to research natural object conditions, (as opposed to experiments) where the researcher is the key instrument, data collection techniques are carried out triangulation (combination), data analysis is inductive/qualitative, and the results of qualitative research emphasize the meaning of generalization (Sugiyono, 2019:18). Location and Time of Research: Research Location The location of the research is at the Regional Planning, Research, and Development Agency, Barru District, Barru Regency. Time of Research: The research time was carried out within a period of approximately 3 months.

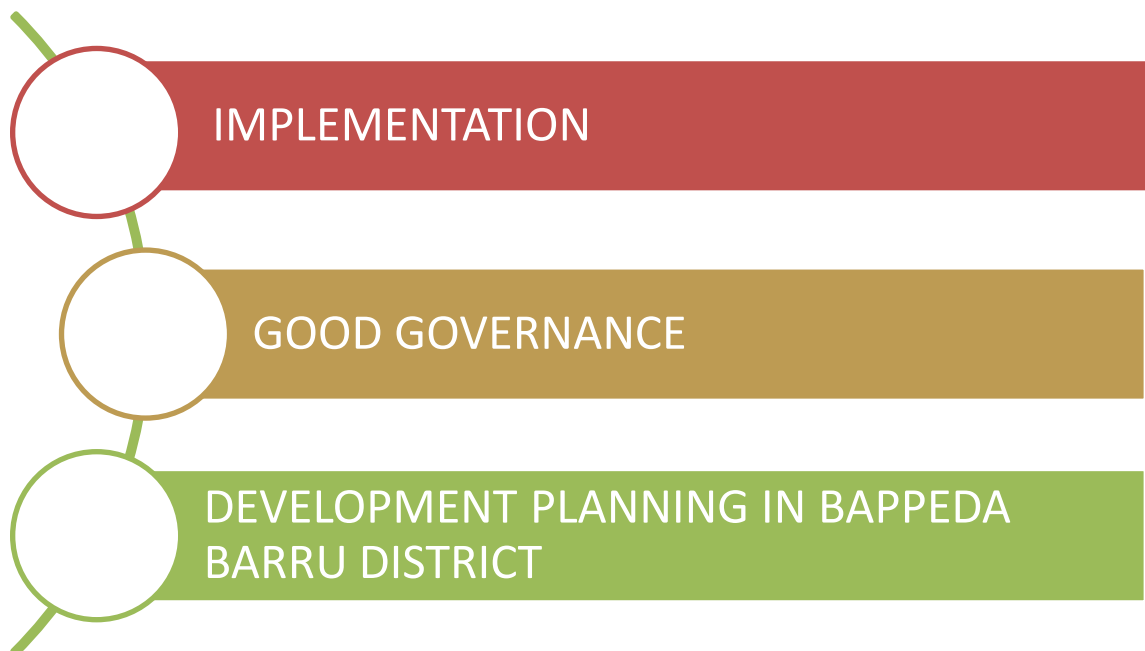


Figure 1.
Research Flowchart

RESULT AND DISCUSSION

The RPJPD document is a reference for the preparation of the RPJMD and RKPD, therefore the preparation of the RPJPD in terms of vision, mission, objectives, targets and direction of development policies for the next 20 years also determines the quality of the regional medium-term development plan document and the regional government work plan. The focus of the RPJPD elaboration on the main targets and directions of long-term regional policies as a guideline for determining the stages and priorities of 5 (five) year development for 4 (four) periods. Specifically for the main targets and directions of the five-year policy for the third period 2020-2025 RPJPD can be presented in the table below:

Table 1.
Main Targets and Policy Directions of the Barru Regency RPJPD

Vision	Mission	Main Objectives	Policy Direction
Barru as an Advanced Region Based on Togetherness and Breathing Religion	1. Realizing quality human beings	1. Increasing the level of education and health as well as good gender relations in society	1. Improving the quality of education and public health and encouraging good gender relations.
	2. Realizing increased and equal welfare	2. Increasing the welfare of society evenly	2. Optimizing the use of development resources, especially in the industrial sector, while strengthening the agricultural sector in realizing community welfare.
	3. Realizing infrastructure	3. Increased capacity	3. Strengthening transportation infrastructure and
	a resilient region	transportation infrastructure, communications, housing and settlements and other	transportation while increasing the capacity of housing and settlement infrastructure

		infrastructure	
	4. Realizing government capacity and quality services	4. Improving the quality of governance and public services	4. Strengthening good governance and improving the quality of public services
	5. Realizing environmental and natural resource sustainability	5. Maintaining environmental sustainability and natural resources	5. Maintaining environmental quality and encouraging the implementation of sustainable development principles
	6. Realizing the maintenance and improvement of togetherness between elements of regional order	6. Increasing community togetherness in supporting safe, orderly, peaceful and secure conditions	6. Establishing a conducive situation for public order, peace and comfort
	7. Realizing the maintenance and improvement of conditions conducive to the appreciation and experience of religion	7. The development of religious life in society	7. Establishing a conducive situation for religious understanding and experience

Source: Revised Long Term Work Plan of Barru Regency 2005-2025

This RPJPD document is then used as a reference by the Regent who was elected in the regional head election to formulate the vision and mission of Barru Regency and can be seen in the table below.

Table 2.
Formulation of Vision and Mission

Vision	Vision Key	Mission
The realization of a more advanced, prosperous, principled Barru Regency. Dignified with a religious spirit	More advanced	Improving the intelligence and professionalism of human resources
	Prosperous	Optimizing the use of development resources for the welfare of the people
	Obey the Principles	Creating a conducive environment
	Dignified	Developing synergistic interconnectivity between regions at the National, Regional and International levels
	Breathing Religion	<i>Realizing good governance</i>

Source: Barru Regency RPJMD 2021-2026

Regional Long-Term Development Plan

The Regional Long-Term Development Plan (RPJPD) is an official regional planning document required to direct regional development for the next 20 (twenty) years.

Before carrying out development planning, it is necessary to first prepare regulations. The legal basis for compiling the RPJPD of Barru Regency 2005-2025 is Barru Regency Regional Regulation Number 4 of 2018 concerning Amendments to Barru Regency Regional Regulations Number 6 of 2010 concerning the Long-Term Development Plan of Barru Regency 2005-2025.

Based on the Regulation of the Minister of Home Affairs Number 86 of 2017 concerning procedures for planning, control and evaluation of regional development, procedures for evaluating draft regional regulations on regional long-term development plans and regional medium-term development plans and procedures for changing regional long-term development plans, regional medium-term development plans, and regional government work plans, the RPJPD is prepared with the following stages; preparation of a draft decision of the Regional Head concerning the formation of an RPJPD drafting team; orientation regarding RPJPD; preparation of the work agenda of the RPJPD

drafting team; and preparation of data and information for regional development planning based on SIPD; preparation of the initial draft of RPJPD; public consultation; refinement of the initial draft of RPJPD; submission of the initial draft of RPJPD to the Regional Head; implementation of Musrenbang RPJPD; formulation of the final draft of RPJPD; submission of the final draft of RPJPD in the draft regional regulation; harmonization of draft regional regulations by the legal department; stipulating the draft regional regulation on RPJPD; evaluation of draft regional regulations by the Governor of South Sulawesi.

From the stages of preparing the RPJPD, the Regent of Barru Regency is obliged to implement the Regional Regulation on RPJPD through the socialization of RPJPD to all elements of government (OPD at the regional and sub-district levels and village/sub-district level apparatus) and all stakeholders (both the business world and the general public) so that the long-term direction of Barru Regency development until 2025 is well known so that the principle of participation and transparency is created. The Regent of Barru Regency is obliged to implement this Regional Regulation by describing the contents of the RPJPD in the RPJMD document for each term of office. The focus of the RPJPD description is mainly on the main targets and policy directions at the appropriate stages. Therefore, this RPJPD needs to be known by every candidate for Regent in the implementation of regional head elections so that it can be used as a reference in compiling the vision and mission. In this way, the consistency of the RPJMD with the RPJPD can be attempted.

The Barru Regency DPRD is obliged to determine and implement this RPJPD Regulation in accordance with its functions, duties and authorities and to supervise its elaboration into the preparation of the RPJMD document. All development activities are guided by the 2005-2025 RPJPD which is then described in the Barru Regency RPJMD to ensure consistency and sustainability of development. This is especially related to the consistency of the main targets and direction of the regional long-term policies that are prioritized in the relevant period. Various regional stakeholders, namely community leaders, leaders of religious organizations, cultural institutions, traditional communities, social organizations, the business world, youth organizations, women's organizations and other community institutions, are expected to take responsibility in making this RPJPD a reference in various activities carried out.

Regional Medium-Term Development Plan

The Regional Medium-Term Development Plan (RPJMD) of Barru Regency 2016-2021 is intended as a guideline for all regional components, in realizing the ideals of the Barru Regency community in accordance with the

vision, mission, and development programs of the Regent, so that all efforts made by development actors are synergistic, coordinative, and complement each other in one pattern of attitude and action.

Preparation of the draft decision of the Regional Head regarding the formation of the RPJMD drafting team; orientation regarding the RPJMD; preparation of the work agenda of the RPJMD drafting team; Preparation of data and information on regional development planning based on SIPD; preparation of a technocratic draft; discussion with Regional Apparatus; refinement of the technocratic draft; initial draft of the RPJMD; public consultation; refinement of the initial draft of the RPJMD; submission of the initial draft of the RPJMD to the Regional Head; submission of the initial draft of the RPJMD from the Regional Head to the DPRD; signing of the memorandum of understanding; consultation with the South Sulawesi provincial government; circular letter from the Regional Head on the preparation of the Renstra and submission of the initial draft of the RPJMD; musrenbang RPJMD; preparation of the final draft of the RPJMD; submission of the final draft of the RPJMD in the draft regional regulation; harmonization of draft regional regulations by the Legal Division; APIP review; submission of draft regional regulations on the RPJMD to the DPRD; determination of the RPJMD regional regulation; evaluation of draft regional regulations by the Governor of South Sulawesi.

Work Plan Regional Government

Based on Barru Regent Regulation Number 20 of 2019 concerning the 2020 Regional Government Work Plan, the 2020 Barru Regency RKPD is an annual regional development plan as an elaboration of the 2016-2021 Barru Regency RPJMD, which begins on January 1, 2020 and ends on December 31, 2020. The stages of preparing the RKPD are: Preparation of the draft Decree of the Regional Head concerning the formation of the RKPD drafting team; Orientation regarding the RKPD; Preparation of the work agenda for the RKPD drafting team; Preparation of data and information for regional development planning based on the Regional Development Information System (SIPD); Preparation of the initial draft of the RKPD; Preparation of the draft RKPD; Implementation of the RKPD musrenbang; Formulation of the final draft of the RKPD; and Determination of the RKPD.

The preparation of the 2020 Barru Regency RKPD is directed to ensure the implementation of development programs and activities in a focused, effective, and efficient manner. All Regional Apparatus within the Barru Regency Regional Government are obliged to implement the programs and activities that have been set out in the 2020 RKPD while still synergizing with the

business world and the community. The preparation of the RKPD is based on e-planning, to maintain the efficiency and effectiveness of program implementation, each Head of Regional Apparatus is required to control the implementation of development plans/activities through correction efforts and report them periodically every 3 (three) months to the Regent through the Head of the Regional Planning, Research and Development Agency. The Head of the Regional Planning, Research and Development Agency collects and analyzes the results of monitoring the implementation of development plans/activities carried out by each Head of Regional Apparatus. Preparatory steps starting from the date of determination until its implementation need to be carried out continuously by paying attention to and applying the principles of coordination, synchronization, synergy, harmonization and effectiveness and efficiency in the implementation of government and development.

CONCLUSION

The conclusion of this study shows that the implementation of good governance in the Regional Planning Research and Development Agency of Barru Regency has been running in accordance with the principles of good governance, namely accountability, transparency, and participation. This development planning system is divided into three time periods, namely the Regional Long-Term Work Plan (20 years), the Regional Medium-Term Work Plan (5 years), and the Regional Government Work Plan (1 year). However, there are several obstacles, such as sectoral egos, low quality of human resources, invalid data, and frequently changing regulations. For this reason, suggestions are given for the government to increase the availability of information, explore community issues directly, improve employee performance, and strengthen coordination with Regional Apparatus Organizations to support community welfare.

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